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TO: The Honorable City Council

FROM: David Whitaker, Director *DW*  
Legislative Policy Division Staff

DATE: February 13, 2023

RE: **NEIGHBORHOOD IMPROVEMENT PLAN BONDS (PROPOSAL N) FUNDS  
STATUS AS OF DECEMBER 31, 2022**

This report is intended to give your Honorable Body an appropriation/cost center level status as of June 30, 2022, of the Proposal N Neighborhood Improvement Bond (Proposal N NIB) funds. On November 3, 2020, the citizens of the City of Detroit approved the bond issuance of not to exceed \$250 million in unlimited tax obligation bonds<sup>1</sup> for the purpose of paying the cost of neighborhood improvements in the City through property rehabilitation, demolition, and blight remediation. The City of Detroit's Demolition Department is responsible for using the Proposal N NIB funds to demolish an additional 8,000 blighted homes and preserve 6,000 homes for future renovation and sale<sup>2</sup> to improve the safety, value, and health of the neighborhoods in the City.

As your Honorable Body knows, the Citizens approved a total of \$250 million in bonds be sold and the City issued the first \$175 million in February 2021. This was a very successful bond sale as the City of Detroit received an additional \$30.7 million in bond premium<sup>3</sup> on top of the \$175 million with total bond proceeds of \$205.7 million.

<sup>1</sup> Unlimited tax general obligation (UTGO) bonds are voter-authorized bonds paid off from property taxes based on the City of Detroit's property tax debt millage. In contrast, limited tax general obligation (LTGO) bonds are non-voter bonds and paid for out of the City's general fund and are not paid for out of property taxes based on the property tax debt millage.

<sup>2</sup> The Demolition Department plans to preserve or stabilize 6,000 homes for future renovation and sale through debris removal, roof repair, and securing of property in the neighborhoods in the City.

<sup>3</sup> According to the Office of the Chief Financial Officer, because there was a high demand for the Proposal N NIBs, along with market conditions at that time, the bonds sold at a premium, and the City was able to secure an additional \$30.75 million in bond proceeds as a bond premium. It is important to note that the City is only responsible to pay off the par amount of the bonds of \$175 million with a coupon interest rate of 5% over the 30-year life of the bonds to the bondholders. The bondholders were

The Legislative Policy Division (LPD) also notes that since City Council approved appropriation 21003 to house the Prop N NIB proceeds in July 2020, these bond proceeds were budgeted in appropriation 21003 Neighborhood Improvement Bonds in February 2021 when the bonds were sold. As a result, the activity in appropriation 21003 Neighborhood Improvement Bonds is not reflected in the FY 2023 budget and FY 2023-2026 four-year financial plan. Consequently, the Prop N NIB proceeds will be balanced forward at the end of each fiscal year until the Prop N NIB proceeds are exhausted.

LPD further notes the Demolition Department uses Prop N NIB proceeds to pay for its operational costs, including staff costs, professional & contractual services costs, operating supplies costs, operation services costs, equipment acquisition costs, and other expenses costs<sup>4</sup>. For FY 2023, the 73 budgeted positions in the Demolition Department will be paid from the Prop N NIB funds housed in appropriation 21003 Neighborhood Improvement Bonds.

Of the total bond proceeds of \$205.7 million, as of December 31, 2022, the City encumbered \$53.6 million and spent approximately \$76 million (including \$5.6 million spent in FY 2021, \$52.5 million spent in FY 2022, and \$17.9 million spent in FY 2023). Of the \$76 million spent as of December 31, 2022, \$68.3 million was spent on demolition contracts and \$7.9 million spent on payroll costs for City employees that are performing demolition related work. The remaining \$75.9 million is available to be spent in FY 2023 and beyond. We should note that the \$76 million spent through December 31, 2022, represents 36.9% of the total bond proceeds while 26.1% represents Encumbrances for FY2023 and 36.9% is available.

Below schedule summarizes funds status as of December 31, 2022, and it includes activities for fiscal years 2021, 2022, and 2023.

| Cost Center        | Cost Center Description | Total Budget       | FY2023 Activity      |                      |                   |                     |                   |
|--------------------|-------------------------|--------------------|----------------------|----------------------|-------------------|---------------------|-------------------|
|                    |                         |                    | FY 2021 Actual Expen | FY 2022 Actual Expen | Encumbrances      | Actual Expenditures | Funds Available   |
| 160010             | Demolition Adminstratic | 7,692,167          | 265,738              | 2,109,469            | 5,336             | 776,923             | 4,534,701         |
| 160020             | Residential Demolition  | 188,777,644        | 3,642,293            | 47,502,486           | 53,661,432        | 15,324,649          | 68,646,784        |
| 160040             | Demolition Environment  | 739,250            | 42,286               | 422,454              | 1,612             | 377,530             | (104,632)         |
| 160050             | Demolition Compliance   | 7,103,500          | 259,831              | 2,502,704            | 6,659             | 1,492,998           | 2,841,308         |
| 351380             | 2018 UTGO Bonds         | 1,436,228          | 1,416,427            | -                    | -                 | -                   | 19,801            |
| <b>Grand Total</b> |                         | <b>205,748,790</b> | <b>5,626,576</b>     | <b>52,537,113</b>    | <b>53,675,039</b> | <b>17,972,100</b>   | <b>75,937,961</b> |

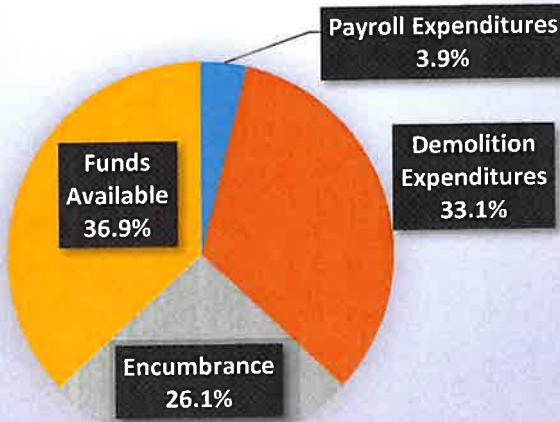
Below graph summarizes funds status in percent terms as of December 31, 2022, and it includes activities for fiscal years 2021, 2022, and 2023:

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willing to pay the City the premium of \$30.75 million since the bonds were effectively priced to yield a bond interest rate of approximately 3.3% at time of the bond sale.

<sup>4</sup> The Office of the Chief Financial Officer has received a legal opinion from the City of Detroit's bond counsel (Miller Canfield) on the legality of using Prop N Bond funds for the Demolition Department's operations. A copy of the opinion was provided to City Council.

## **Proposal N Bond Proceeds Funds Status as of December 31, 2022**



Please refer to attachment I for cost center level detail for FY 2021, FY 2022, and FY 2023 actual expenditures, and funds available as of December 31, 2022.

Please let us know if we can be of any more assistance.

### Attachments

cc: Auditor General's Office  
Jay Rising, Chief Financial Officer  
Tanya Stoudemire, Chief Deputy CFO – Policy & Administrator Director  
Steven Watson, Deputy CFO/Budget Director  
La Juan Counts, Director, Demolition Department  
Steven Morris, Deputy Agency CFO, Demolition Department  
Gail Fulton, Mayor's Office



## Appropriation 21003: Neighborhood Improvement Bonds

## Attachment

| Cost Center | Cost Center Description                | Object | Object Description               | Total Budget | FY2021 Actual Expenditures | FY2022 Actual Expenditures | Encumbrances      | Actual Expenditures | Funds Available  |
|-------------|--|--------|----------------------------------|--------------|----------------------------|----------------------------|-------------------|---------------------|------------------|
|             |  |        |                                  |              |                            |                            |                   |                     |                  |
| 160010      | Demolition Administration              | 601100 | Salar-Full Time-Gen City         | 2,867,000    | 180,069.84                 | 1,140,225                  | -                 | 532,823             | 1,013,882        |
|             |  | 601125 | Salaries-Vacation Time           | -            | 4,813                      | 70,894                     | -                 | 46,685              | (122,392)        |
|             |  | 601130 | Salaries-Holiday Pay             | -            | 4,860                      | 59,432                     | -                 | 27,672              | (91,914)         |
|             |  | 601600 | Salaries For Employee Illness    | -            | -                          | 5,941                      | -                 | -                   | (5,941)          |
|             |  | 602100 | Wages-Full Time-Gen City         | -            | 41,159                     | 305,119                    | -                 | 5,311               | (351,590)        |
|             |  | 602125 | Wages-Vacation Time              | -            | 246                        | 9,335                      | -                 | 227                 | (9,808)          |
|             |  | 602130 | Wages-Holiday Pay                | -            | 942                        | 16,354                     | -                 | 664                 | (18,160)         |
|             |  | 602300 | Wages-Overtime-Gen City          | -            | -                          | 1,746                      | -                 | -                   | (1,746)          |
|             |  | 602400 | Wages-Shift Premium-Gen City     | -            | -                          | 1                          | -                 | -                   | (1)              |
|             |  | 603125 | Empl/Pd Pension-GRS              | -            | 4,677.24                   | 39,187                     | -                 | 17,103              | (60,968)         |
|             |  | 603200 | Empl/Pd Ben-Medical              | -            | 3,433.42                   | 87,629                     | -                 | 32,679              | (123,742)        |
|             |  | 603300 | Employer Pd FICA                 | 211,000      | 17,525.68                  | 119,407                    | -                 | 45,196              | 28,841           |
|             |  | 603400 | Unemployment                     | -            | 3,685.19                   | 17,059                     | -                 | 5,227               | (25,971)         |
|             |  | 603405 | Workers' Compensation            | -            | 213.08                     | 25,572                     | -                 | 10,503              | (36,288)         |
|             |  | 603900 | Emp Benefits-Miscellaneous       | -            | 1,134.33                   | 1,703                      | -                 | 631                 | (3,469)          |
|             |  | 604100 | Other Comp-Unused Sick Leave     | -            | 500.00                     | 7,718                      | -                 | 3,649               | (11,866)         |
|             |  | 604900 | Other Comp-General City          | -            | -                          | 200                        | -                 | 300                 | (500)            |
|             |  | 605100 | Group Life Insurance             | -            | 15.43                      | 308                        | -                 | 136                 | (460)            |
|             |  | 605205 | Eye Care-Active Civilian         | -            | 19.23                      | 356                        | -                 | 172                 | (547)            |
|             |  | 605500 | Income Protection-LTD            | -            | 277.62                     | 2,073                      | -                 | 947                 | (3,298)          |
|             |  | 605620 | Dental Active                    | -            | 188.05                     | 3,217                      | -                 | 1,442               | (4,847)          |
|             |  | 605700 | Health Care Reserve - Civilian   | -            | 1,948.23                   | 15,914                     | -                 | 7,016               | (24,878)         |
|             |  | 617900 | Contract Svcs-Other-Misc         | 3,877,667    | -                          | -                          | -                 | -                   | 3,877,667        |
|             |  | 620100 | Office Supplies                  | 10,000       | -                          | -                          | 973               | 1,199               | 4,881.           |
|             |  | 622302 | Software Maintenance             | -            | -                          | -                          | -                 | -                   | -                |
|             |  | 622302 | Software Maintenance             | 300,000      | 2,252                      | 2,248                      | -                 | 1,794               | 293,706          |
|             |  | 626010 | Advertising                      | 25,000       | -                          | -                          | -                 | -                   | 25,000           |
|             |  | 626100 | Printing                         | 100,000      | -                          | 110,756                    | 375               | -                   | (11,131)         |
|             |  | 626415 | Rentals- Office Equipment        | 50,000       | -                          | -                          | -                 | -                   | 50,000           |
|             |  | 626500 | Dues & Miscellaneous             | 4,500        | -                          | -                          | -                 | -                   | 4,500            |
|             |  | 626700 | Telecommunications               | 2,000        | -                          | -                          | -                 | -                   | 738              |
|             |  | 627105 | Private Car Reimbursements       | 185,000      | -                          | -                          | -                 | 31,471              | 96,003           |
|             |  | 627195 | Employee Uniform Expense         | 5,000        | -                          | -                          | 739               | -                   | 4,261            |
|             |  | 628300 | Travel                           | -            | -                          | -                          | -                 | -                   | (4,859)          |
|             |  | 628200 | Training                         | 33,000       | -                          | -                          | 926               | -                   | 27,596           |
|             |  | 644100 | Acquisitions - Equipment         | 22,000       | -                          | -                          | 4,210             | -                   | 22,000           |
|             | <b>Demolition Administration Total</b> |        |                                  |              | <b>7,692,167</b>           | <b>265,738</b>             | <b>2,109,459</b>  | <b>5,336</b>        | <b>776,923</b>   |
|             |  |        |                                  |              |                            |                            |                   |                     | <b>4,534,702</b> |
| 160020      | Residential Demolition                 | 617900 | Contract Svcs-Other-Misc         | 16,000,000   | 7,364,089                  | 11,130,426                 | -                 | 4,565,861           | (7,060,376)      |
|             |  | 620100 | Office Supplies                  | 90,000       | -                          | -                          | -                 | -                   | -                |
|             |  | 621900 | Oper Supplies-Miscellaneous      | 10,800,000   | 23,194                     | 382                        | -                 | 26,208              | 40,216           |
|             |  | 622400 | Repairs & Maint-Facilities       | 13,500,000   | -                          | -                          | -                 | -                   | 10,800,000       |
|             |  | 622900 | Repairs & Maint-Misc             | 26,390,717   | 2,547,537                  | 462,230                    | -                 | 384,767             | 10,105,465       |
|             |  | 622970 | Abatement Services               | 80,247,280   | 10,487,805                 | 10,549,346                 | 25,010,730        | 2,187,336           | 2,337,763        |
|             |  | 622975 | Demolition & Excavation Services | 1,849,388.50 | 17,178,022                 | 6,651,087                  | 6,037,329         | 6,355,623           | 29,853,517       |
|             |  | 622980 | Backfill & Grading Services      | 11,764,696   | 176,761.66                 | 1,872,268                  | 470,388           | 1,703,696           | (2,804,177)      |
|             |  | 622985 | Site Finalization Services       | 19,783,961   | 66,584.52                  | 4,111                      | -                 | 101,489             | 17,272,531       |
|             |  | 626804 | Utilities-Electricity            | 50,000       | -                          | -                          | -                 | -                   | 45,889           |
|             |  | 627105 | Private Car Reimbursements       | -            | -                          | -                          | -                 | -                   | 331              |
|             |  | 628500 | Miscellaneous Expense            | 5,670,000    | 721,091.60                 | 1,374,374                  | -                 | -                   | 5,670,000        |
|             |  | 628501 | Misc-License,Insp&Permit Fees    | 4,481,092    | 3,642,293.28               | 47,502,486                 | -                 | -                   | 2,385,626        |
|             | <b>Residential Demolition Total</b>    |        |                                  |              | <b>188,777,644</b>         | <b>53,661,432</b>          | <b>15,324,649</b> | <b>58,646,784</b>   |                  |

## Appropriation 21003: Neighborhood Improvement Bonds

## Attachment I

|             |                                | FY2023 Activity |                                |              |                            |                            |              |                     |                 |
|-------------|--------------------------------|-----------------|--------------------------------|--------------|----------------------------|----------------------------|--------------|---------------------|-----------------|
| Cost Center | Cost Center Description        | Object          | Object Description             | Total Budget | FY2021 Actual Expenditures | FY2022 Actual Expenditures | Encumbrances | Actual Expenditures | Funds Available |
| 160040      | Demolition Environmental       | 601100          | Salar-Full Time-Gen City       | 625,000      | 746.39                     | 180,335.18                 | -            | 111,304.73          | 332,614         |
|             |                                | 601125          | Salaries-Vacation Time         | -            | 132.69                     | 7,066                      | -            | 9,207               | (16,273)        |
|             |                                | 601130          | Salaries-Holiday Pay           | -            | 7,879                      | 7,879                      | -            | 5,277               | (13,289)        |
|             |                                | 601300          | Salar-Overtime-Gen City        | 10,000       | 37,313.44                  | 167,863                    | -            | -                   | 10,000          |
|             |                                | 602100          | Wages-Full Time-Gen City       | -            | -                          | 2,860                      | -            | 201,560             | (406,737)       |
|             |                                | 602125          | Wages-Vacation Time            | -            | -                          | 8,002                      | -            | 4,297               | (7,157)         |
|             |                                | 602130          | Wages-Holiday Pay              | -            | -                          | 893                        | -            | 9,596               | (18,540)        |
|             |                                | 603200          | Empl Pd Ben-Medical            | -            | -                          | 140.54                     | -            | 1,021               | (2,055)         |
|             |                                | 603300          | Employer Pd FICA               | 48,000       | 2,992.88                   | 28,163                     | -            | 25,593              | (8,749)         |
|             |                                | 605100          | Group Life Insurance           | -            | -                          | 1.91                       | 2            | -                   | (4)             |
|             |                                | 605205          | Eye Care-Active Civilian       | -            | -                          | 2.05                       | 2            | -                   | (4)             |
|             |                                | 605620          | Dental Active                  | -            | -                          | 14.44                      | 18           | -                   | (33)            |
|             |                                | 626700          | Telecommunications             | 7,000        | -                          | -                          | -            | -                   | (33)            |
|             |                                | 627195          | Employee Uniform Expense       | 1,750        | -                          | -                          | -            | -                   | (33)            |
|             |                                | 628200          | Training                       | 33,000       | -                          | -                          | -            | -                   | (33)            |
|             |                                | 644100          | Acquisitions - Equipment       | 14,500       | -                          | -                          | -            | -                   | (33)            |
|             | Demolition Environmental Total |                 |                                | 739,250      | 42,286                     | 422,454                    | 1,612        | 377,530             | (104,632)       |
|             |                                |                 |                                |              | 83,118.69                  | 831,248                    | -            | 498,305             | 4,597,328       |
| 160050      | Demolition Compliance          | 601100          | Salar-Full Time-Gen City       | 6,000,000    | 3,291.49                   | 55,717                     | -            | 35,556              | (94,565)        |
|             |                                | 601125          | Salaries-Vacation Time         | -            | 2,535.45                   | 38,742                     | -            | 23,535              | (64,813)        |
|             |                                | 601130          | Salaries-Holiday Pay           | -            | -                          | -                          | -            | -                   | 22,000          |
|             |                                | 601300          | Salar-Overtime-Gen City        | 22,000       | -                          | -                          | -            | -                   | (3,611)         |
|             |                                | 601600          | Salaries For Employee Illness  | -            | -                          | -                          | -            | -                   | (3,611)         |
|             |                                | 602100          | Wages-Full Time-Gen City       | -            | -                          | 1,186,714                  | -            | 69,934              | (2,022,476)     |
|             |                                | 602105          | Wages-Employee Casual Leave    | -            | 828.06                     | 12,569                     | -            | 18,212              | (31,509)        |
|             |                                | 602125          | Wages-Vacation Time            | -            | 4,161.68                   | 21,039                     | -            | 11,919              | (37,120)        |
|             |                                | 602130          | Wages-Holiday Pay              | -            | 18.02                      | 57,222                     | -            | 35,262              | (92,502)        |
|             |                                | 602300          | Wages-Overtime-Gen City        | -            | -                          | 5,608                      | -            | 24,016              | (32,223)        |
|             |                                | 603125          | Empl Pd Pension-GRS            | -            | 3,921.76                   | 22,309                     | -            | 10,991              | (37,222)        |
|             |                                | 603200          | Empl Pd Ben-Medical            | -            | 17,641.06                  | 23,681                     | -            | 9,586               | (50,908)        |
|             |                                | 603300          | Employer Pd FICA               | 475,718      | -                          | 166,498                    | -            | 102,678             | 206,541         |
|             |                                | 603400          | Unemployment                   | 1,282        | -                          | -                          | -            | -                   | (11,677)        |
|             |                                | 603405          | Workers' Compensation          | -            | -                          | 9,570                      | -            | 3,389               | (11,677)        |
|             |                                | 603900          | Emp Benefits-Miscellaneous     | -            | 1,761.00                   | 11,355                     | -            | 4,971               | (18,087)        |
|             |                                | 604100          | Other Comp-Unused Sick Leave   | -            | 113.69                     | 956                        | -            | 409                 | (1,479)         |
|             |                                | 604900          | Other Comp-General City        | -            | 606.26                     | 4,333                      | -            | 2,366               | (7,304)         |
|             |                                | 605100          | Group Life Insurance           | -            | 20.06                      | 453                        | -            | 460                 | (934)           |
|             |                                | 605205          | Eye Care-Active Civilian       | -            | 21.53                      | 201                        | -            | 96                  | (319)           |
|             |                                | 605500          | Income Protection-LTD          | -            | 148.27                     | 218                        | -            | 103                 | (469)           |
|             |                                | 605620          | Dental Active                  | -            | 116.74                     | 1,164                      | -            | 614                 | (1,955)         |
|             |                                | 605700          | Health Care Reserve - Civilian | -            | 1,039.66                   | 1,719                      | -            | 772                 | (3,531)         |
|             |                                | 621900          | Oper Supplies-Miscellaneous    | 2,000        | -                          | 8,993                      | -            | 4,549               | (13,482)        |
|             |                                | 626700          | Telecommunications             | 24,500       | -                          | 13,877                     | 1,973        | (835)               | (13,015)        |
|             |                                | 627135          | Pur Svcs-Law Dept              | 500,000      | -                          | 15,177                     | -            | -                   | 9,323           |
|             |                                | 627195          | Employee Uniform Expense       | 10,000       | -                          | -                          | -            | -                   | 500,000         |
|             |                                | 628200          | Training                       | 33,000       | -                          | -                          | -            | -                   | 9,279           |
|             |                                | 644100          | Acquisitions - Equipment       | 35,000       | -                          | 11,496                     | 3,965        | 4,500               | 12,630          |
|             | Demolition Compliance Total    |                 |                                | 7,103,500    | 259,830.89                 | 2,502,704                  | 6,659        | 1,492,998           | 2,841,308       |

## Appropriation 21003: Neighborhood Improvement Bonds

| Cost Center                    | Cost Center Description      | Object | Object Description | Total Budget        | FY2021 Actual Expenditures |                     | FY2022 Actual Expenditures |                     | FY2023 Activity   |                  |
|--------------------------------|------------------------------|--------|--------------------|---------------------|----------------------------|---------------------|----------------------------|---------------------|-------------------|------------------|
|                                |                              |        |                    |                     | Encumbrances               | Actual Expenditures | Encumbrances               | Actual Expenditures | Funds Available   |                  |
| 351380                         | 2018 UTGO Bonds              | 705100 | Bond Sale Expense  | 1,436,228.13        | 1,416,427.15               |                     |                            |                     |                   | 19,801           |
|                                | <b>2018 UTGO Bonds Total</b> |        |                    | <b>1,436,228.13</b> | <b>1,416,427.15</b>        |                     |                            |                     |                   | <b>19,800.98</b> |
| <b>Grand Total</b>             |                              |        |                    | <b>205,748,790</b>  | <b>5,626,576</b>           | <b>52,537,113</b>   | <b>53,675,039</b>          | <b>17,972,100</b>   | <b>75,937,962</b> |                  |
| <hr/>                          |                              |        |                    |                     |                            |                     |                            |                     |                   |                  |
| Actual expenditures breakdown: |                              |        |                    | FY 2021             | FY 2022                    | Encumbrances        | Actual Expenditures        | Total               | FY2023 Activity   |                  |
|                                |                              |        |                    | 567,835             | 4,782,924                  | 2,595,521           | 7,946,300                  | 10.4%               |                   |                  |
|                                |                              |        |                    | 5,058,720           | 47,754,189                 | 15,376,580          | 68,189,490                 | 89.6%               |                   |                  |
|                                |                              |        |                    | <b>5,626,576</b>    | <b>52,537,113</b>          | <b>17,972,101</b>   | <b>76,135,790</b>          | <b>100%</b>         |                   |                  |

